Annual Report and Financial Statements

# 2018







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17 May, 2019

The Chairman
Policy and Finance Committee
States of Alderney
PO Box 1001
Alderney
GY9 3AA

Dear Sir,

I have pleasure in presenting the Report of the Alderney Gambling Control Commission for the period 1 January to 31 December 2018.

Yours faithfully

Lord Faulkner of Worcester

Chairman

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### **Mission Statement**



To ensure and maintain the integrity of electronic gambling activities regulated by the Commission.

### **Objectives**

The primary objective is to protect and enhance the reputation of Alderney as a first tier regulatory jurisdiction by seeking to ensure that:

- All electronic gambling is conducted honestly and fairly and in compliance with good governance;
- The funding, management and operation of electronic gambling remains free from criminal influence;
- Electronic gambling is regulated and monitored so as to protect the interests of the young and the vulnerable

and without compromising this primary objective, to work with other agencies in the development of eGambling activities regulated by the Commission.

### **Chairman's Statement**

The principal mission of the Alderney Gambling Control Commission is to offer a safe and stable environment for licensees and certificate holders to grow in a global market. This has been achieved notwithstanding the turbulent events of 2017 and 2018 to which I referred in my Chairman's statement one year ago. This has been possible as a result of the working relationships we have built with our partners locally, in the United Kingdom and further afield. Alderney could not offer such a safe harbour for eGambling businesses were it not for the support of our fellow regulators in the Bailiwick, our fellow gambling regulators globally and those professional advisors who support our licensees and certificate holders in developing this sector and the employment opportunities that come with it.

As the Commission approaches its 20th anniversary it is useful to reflect on our history. Established by the States of Alderney to offer a first tier regulatory regime, operators choosing Alderney do so in the knowledge that they can grow and prosper in a stable environment. The Commission continues to focus on best practice which yields the results to which I have referred. In part this is due to the freedom given to the Commission. The absence of political interference affords us the opportunity to focus our attention on meeting the needs of a modern, cross-border digital industry in a pragmatic way. To operate in this first tier environment many hurdles must be cleared; not every operator can meet the requirements that are imposed. Those that can meet these standards have seen their businesses grow and are prospering as they demonstrate high standards of probity and control as they expand their operations.

First tier regulation requires a focus on critical issues such as responsible gambling and ensuring that criminality is not present within the eGambling sector. The operating control environment, brought about through the Internal Control System with its inbuilt AML/CFT obligations, facilitates operators access to regulated and pre-regulated markets around the world with minimal modifications to their processes.

Jorn Starck, the Commission's Executive Director, is currently serving as the vice-chair of the Gaming Regulator's European Forum (GREF). From its inception the Commission has sought to espouse the virtue of strong and effective regulation as being the best way of developing the sector. The Commission continues to maintain its close relationship with the International Association of Gaming Regulators (IAGR). This affords us the opportunity to understand, in depth, the risks and challenges existing at a global level. Alderney's participation in international working groups such as GREF and IAGR demonstrates the value of our work in seeking to raise industry standards. In a global industry with licensees and certificate holders operating around the world the importance of these wide-reaching connections cannot be overstated.

Closer to home the Commission works hard with our fellow regulators and Law Enforcement within the Bailiwick to ensure that the financial sector is not used as a conduit for money laundering or terrorist financing. Recent activity has focussed on the preparation of the Bailiwick's National Risk Assessment as we move towards future assessments and seek to maintain compliance with international best practice. The Bailiwick depends on the financial sector and it is heartening that eGambling does not threaten it.



### **Chairman's Statement (continued)**

Through my membership of the UK parliamentary all-party Channel Islands group – I continue to serve as a vice-chairman – we are kept in the loop on the political issues facing the Channel Islands and their relationship with the United Kingdom. In September I was pleased to represent the Commission at a meeting in Alderney which was attended by leading representatives of the States, with Lord Keen of Elie, who speaks for the Ministry of Justice in the House of Lords.

We work in a developing sector. Growth is rapid and it is necessary for the Commission to evolve without losing sight of its core function, effective gambling regulation. Our stable legislative platform, now in place for a decade, has shown itself to be resilient to industry developments; it has needed only minimal revision to keep pace without changing to accommodate passing fads.

As the industry grows it is pleasing to see Alderney's approach being discussed in emerging markets. The skill gaming markets in India are about to open up, and as countries in Africa and Asia seek to regulate their gambling markets we are happy to share our experience in regulation. Working with countries in these markets will ensure that as these markets open up they do so in a controlled fashion and emulate the first-tier standards in place in established markets.

As this happens our operators will be well placed to participate in these opportunities. In 2018 we met with representatives of the Cambodian Finance Ministry as other jurisdictions look at Alderney as being a possible model for how they structure their regulatory environments. Our experiences show that there is no shortcut to developing regulatory expertise.

As I start my second five year term as Chairman I remain deeply grateful for the support I receive from my fellow Commissioners and we in turn deeply appreciate all the support we receive from Jorn Starck, the Commission's Executive Director, his dedicated colleagues on the executive, and our wonderful staff. Without their hard work and professionalism our role as Commissioners would not be possible. It remains a privilege and a pleasure to continue to serve as the Chairman of an organisation at the forefront of the sector, and one that continues to make such a significant financial contribution to the States of Alderney.

Lord Faulkner of Worcester

Chairman

### **Approach to Regulation**

The Commission's key objective is to provide a regulatory environment which offers robust, enlightened, active regulation while also being responsive to the needs of a changing industry. In this way, the Commission aims to protect players, to ensure the continuing high reputation of Alderney as a jurisdiction and to establish a regulatory environment which attracts operators who seek a comprehensive, pragmatic and well-respected regime supportive of operators needs. The controlled gambling environment engenders good business practice throughout the operator's organisation.

The dynamic nature of the eGambling industry means that the Commission frequently needs to review regulations and legislation. Where changes to the regulations or the legislative framework are required, the Commission will advise the States of Alderney's Policy and Finance Committee on the introduction or amendment of legislation.

#### **REGULATORY CHANGES**

In 2018 the following changes were made to the regulatory framework governing eGambling in Alderney.

In January the States of Alderney passed the Alderney eGambling (Amendment) Ordinance, 2018. This created the Category 1 Associate Certificate enabling non-Alderney companies to have their Category 1 activity (namely the organisation and preparation of customers to gamble) regulated by the Commission.

In January the Commission made the Alderney eGambling (Amendment) Regulations, 2018. The main purpose of these Regulations was to set out the detailed processes and requirements needed for Category 1 Associate Certificates.

In September the States of Alderney passed the Alderney eGambling (Amendment) (No. 2) Ordinance, 2018. This amendment revised the Gambling Business Associate provisions to provide regulation for new industry practices and business models.

The Gambling (Alderney) (Amendment) Law, 2018 and the Gambling (Alderney) (Amendment) (No.2) Law, 2018 revised the composition of the Commission from a Chairman and three Commissioners to a Chairman and up to four Commissioners. This allows for the appointment of an additional Commissioner should a need arise. In addition revisions were made to the personal liability of Commissioners and Commission staff. The two amendment Laws were commenced by way of The Gambling (Alderney) (Amendment) Law, 2018 and the Gambling (Alderney) (Amendment) (No. 2) Law, 2018 (Commencement) Ordinance, 2018 on 19 December, 2018.

The Commission is grateful for the assistance provided by the Law Officers of the Crown in Guernsey with regards to these legislative changes.



### Approach to Regulation (continued)

#### WORKING WITH A GLOBAL INDUSTRY

The Commission is aware that developments in eGambling legislation elsewhere in the world may impact on the ability of Alderney licensees to access other markets and so expand and develop their businesses. The Commission is therefore in communication with regulators in other jurisdictions so as to be kept informed of legislative developments. The Commission also makes use of specialist consultants to keep the Commission informed of relevant legislative proposals.

During the year the Executive Director worked towards developing more formalised working relationships with other regulators and government departments.

#### REGULATORY AND LEGISLATIVE COOPERATION

The Commission liaises with other international regulatory bodies and can sometimes act as an advisor to regulators and law-making entities in other jurisdictions. In the past year, the Commission has worked with the British Gambling Commission as well as gaming regulatory bodies around the world in connection with probity, due diligence investigations and international best practice. The Commission also works closely with non-gaming regulators such as the Guernsey Financial Services Commission and Guernsey's Financial Intelligence Service, part of the Guernsey Border Agency Cross Border Crime Division.

Alderney has proven experience in establishing and maintaining a robust, business-friendly online gaming jurisdiction and plays an active role in international regulatory bodies such as the Gaming Regulators European Forum (GREF) and the International Association of Gaming Regulators (IAGR). The Commission also shares this expertise with others through participation in the major industry conferences.

During the course of the year, members of the Commission participated in various regulatory and industry conferences:

- In January the Executive Director attended a legal and industry conference in London.
- In February members of the Commission and its staff attended the International Casino Exhibition in London and the Deputy Director of Licensing attended the Strategic Platform for iGaming Conference and Exhibition (SPICE) in Goa.
- In March the Executive Director attended the Asean Gaming Summit in the Philippines.
- In May the Executive Director attended the International Association of Gaming Advisers (IAGA) and G2E conferences in Macau.
- In May/June the Executive Director attended the Gambling Regulators European Forum (GREF) in Prague.
- In July the Executive Director attended the World Gaming Executive Summit in Barcelona.
- In September the Executive Director and Director of Licensing attended the International Association of Gaming Regulators (IAGR) conference in Copenhagen.
- In October the Executive Director attended the G2E conference in Las Vegas.
- In November the In-house Counsel attended the Law Society's AML/CFT symposium in London.

# **Anti-Money Laundering/Combating the Financing of Terrorism**



The Commission takes seriously all issues relating to anti-money laundering and combating the financing of terrorism. The Commission is keen to ensure that internationally agreed standards are maintained and that the AML/CFT framework for eGambling remains harmonised with other sectors in the Bailiwick.

# **Anti-Money Laundering/Combating the Financing of Terrorism** (continued)

The Commission closely follows the guidance of the Financial Action Task Force ("FATF"), an inter-governmental body whose purpose is the development and promotion of national and international policies to combat money laundering and terrorist financing. In order to meet FATF objectives, organisations are required to maintain comprehensive statistics regarding the effectiveness and efficiency of systems for combating money laundering and terrorist financing. The Commission particularly notes and takes record of suspicious transaction reports by the Commission or its licensees and certificate holders, the details of onsite inspections, as well as any formal requests for assistance relating to AML/CFT issues. During the year 1,103 suspicious transaction reports were submitted by eGambling licensees and certificate holders.

The Commission continues to be involved in a number of initiatives aimed at raising awareness of these issues with licensees and the public. During 2018 these included briefing and training sessions for staff and licensees, as well as consultation with other regulatory bodies. The Commission's annual AML/CFT event remains popular with licensees. It covers thematic AML/CFT topics and features an external subject matter expert who facilitates discussion and debate on global AML/CFT, bribery and trafficking issues. In addition, the Commission is represented at meetings of the Bailiwick's AML/CFT working groups. The focus of activity in 2018 has continued to be the work necessary to prepare a National Risk Assessment for the Bailiwick.

All active licensees are inspected within one year of the approved start of their live operations and annually thereafter. All inspections incorporate a careful examination of a licensee's AML/CFT procedures using a dedicated AML/CFT inspection

template to ensure that they are robust. The on-site inspection will include reviews of player registration, payment systems, player due diligence and other controls used to prevent money laundering and to combat terrorist financing.

THE COMMITTEE OF EXPERTS ON THE
EVALUATION OF ANTI-MONEY LAUNDERING
MEASURES AND THE FINANCING OF TERRORISM
(MONEYVAL)

In 2010 the Bailiwick of Guernsey was the subject of an assessment of its AML/CFT regime and its compliance with the FATF Recommendations which was conducted by the International Monetary Fund (IMF). Following a request made by the United Kingdom, the Bailiwick of Guernsey (along with the other Crown Dependencies) joined MONEYVAL, a body of the Council of Europe, in 2012. Future assessments of the Bailiwick's AML/CFT regime will be undertaken by MONEYVAL. In 2013, MONEYVAL performed a Follow Up Review to examine progress made in relation to the implementation of the IMF's 2010 Core Recommendations. A further review took place in 2014 which was reported back to MONEYVAL at its 48th Plenary in Strasbourg in September, 2015. The findings of this were made public in January, 2016. MONEYVAL's findings that the Bailiwick's eGambling sector is highly compliant and that the Commission's regime is both effective and robust reflects our continuing commitment to meeting international standards and preventing money laundering and the funding of terrorism. The Commission is currently part of the Bailiwick wide working group tasked with implementing the new FATF recommendations and since 2016 participated in the work necessary for the Bailiwick to prepare its National Risk Assessment (NRA). Work on the Bailiwick's NRA continued in 2018. It is expected that publication of the NRA will take place in 2019.

### **Licensing and Compliance Activity**

It is a vital part of the Commission's licensing regime that holders of eGambling licences and associate certificates, as well as key individuals, are approved as being fit and proper. All applicants – organisations, their owners and key personnel - are therefore carefully and rigorously scrutinised to confirm that the individual or organisation applying for approval is capable of operating effectively and within both the spirit and the letter of the Commission's regulations.

After an application has been received, an initial investigation meeting will discuss in some detail the background to the application, the nature of the proposed eGambling activities and how the eGambling will be conducted. The discussion will also incorporate issues such as the financing, the individuals involved, and the software being used. This is to ensure that the Commission has a full and clear understanding of the proposition. The Licensing Directorate will then investigate each corporate and individual applicant looking at their business history and relevant experience, associated principals and business associates. The Commission may outsource

certain elements of the investigation to suitable third parties where geographical or language constraints make it difficult to obtain the necessary confirmation of an applicant's fitness and propriety.

A Category 1 eGambling licence allows the holder to organise and promote gambling with customers (effectively a B2C relationship). A Category 2 eGambling licence or Category 2 Associate Certificate effects the gambling transaction (effectively a B2B relationship). Core Service Associate Certificates are issued to those closely involved in eGambling but not undertaking the primary activity; holders might be software suppliers or providers of certain prescribed functions.

As at 31 December 2018, there were 41 registered licensees consisting of seven Category 1 licence holders, 15 Category 2 licence holders and 19 holders of both Category 1 and 2 licences. There were ten Category 2 Associate Certificates (C2AC) in issue and two Category 1 and Category 2 Associate Certificate holders.

#### Details of the licences and certificates issued in 2018 are as follows:

Category 1 eGambling Licences;
 Stanleybet Compliance Services Limited

(2) Category 2 eGambling Licences; Evolution Alderney Limited

(1+2) Category 1 and 2 eGambling Licences;Kastraki Alderney LimitedJV Europe Limited

(C2AC) Category 2 Associate Certificates;

Red Tiger Gaming Limited MC Interactive Limited

(C1AC & C2AC) Category 1 and 2 Associate Certificates;

Severide Limited FUPMB Limited

Hosting Certificate;

CSL Data Centre Services Limited



#### Eight Core Services Associate Certificates were issued to the following:

Evolution Gaming Malta Limited

Meta Games Universal Limited

NL Gaming Sweden AB

Fantasma Games AB

Storm Games Limited

Touchstone Games Limited

PearFiction Studios Inc

Mutuel Play Limited

#### The following allowed their licences and certificates to lapse:

#### Category 1 eGambling Licence;

Pari-Match Limited
Pariplay Networks Limited
Netplay TV Group Limited
Paddy Power Services Limited
180Group Limited

#### Category 1 & 2 eGambling Licences;

Intellectual Property & Software Limited Winners Operations Alderney Limited

#### Category 2 eGambling Licence;

Jumpman Gaming Limited Pariplay Networks Limited

Five holders of Core Services Associate Certificates allowed their certificates to lapse. The number of Core Services Associate Certificates in issue at the end of the year was 35.

A complete list of licensees and certificate holders can be found on the Commission's website **www.gamblingcontrol.org** 

#### Category 2 Associate Certificate;

Evolution Gaming Malta Limited High 5 Games (Gibraltar) Limited Prosum Holding S.a.r.I

#### Temporary Use eGambling Licence;

MyLotto24 Limited

Whilst Jumpman allowed its Category 2 Licence to lapse, it still holds a Category 1 eGambling Licence.

Alongside licence applications, the Commission also approved 27 key individual applications. Key individuals are those who are deemed to be "in a position to control or exercise significant influence over the business operations conducted under an eGambling licence, whether or not within the corporate entity exercising the licence". In order to be approved, key individuals are subject to a rigorous probity investigation involving the examination of professional and personal histories, financial records, as well as appropriate checks through financial intelligence records.

#### **HOSTING CERTIFICATES**

Holders of eGambling licences are required to house their gambling equipment in approved premises.

Where gambling equipment is housed in the Bailiwick of Guernsey, it must be accommodated by a company which holds a hosting certificate. The first hosting certificates were issued in 2006 to Cable & Wireless (now trading as Sure (Guernsey) Limited), Itex and Newtel (now trading as JT (Guernsey)

Limited). Currently 12 hosting certificates have been issued.

Under the 2009 Regulations, foreign hosting premises used by an Alderney licensee must be approved, although they need not hold a hosting certificate. The Commission believes that this regulatory structure more adequately serves the operational needs of an increasingly multi-jurisdictional gaming industry.

#### **TEMPORARY LICENCES**

A temporary licence allows a company to run eGambling operations from Alderney for a strictly limited period of time: no more than 30 days continuously or for an aggregate of 60 days in any six month period. This type of licence is designed to serve the needs of operators requiring short term use of Alderney based gambling equipment, whether for disaster recovery periods or perhaps for a period of transition from one location to another. There were no temporary licences in place at the end of 2018.

#### **REGULATORY ACTIVITY - COMPLAINTS**

The Commission has in place a complaints procedure to address player issues that have not been satisfactorily resolved by a licensee. During 2018, 39 complaints were received (2017, 33) and dealt with by the Commission, a small increase on the previous year. As a result of the European Union's Directive on consumer Alternative Dispute Resolution the Commission no longer processes complaints for players based within the United Kingdom at first instance.

Complaints arose for various reasons, including:

- · claims of unfair, fixed or biased gaming;
- bet disputes;
- ID requirement concerns;
- · technical malfunctions;
- poor customer service;
- unfair game rules, terms and conditions or bonus requirements;
- unfair account closures;
- balance withdrawal issues;
- problem gambling;
- voided bets.

No Commission Hearings took place in 2018 which reflects the fact that all player complaints were dealt with without the need for a hearing.

The Commission aims to work closely with licensees on resolving issues related to customer complaints, and also liaises with relevant industry bodies.



#### **FURTHER APPROVAL**

Following the Commission's approval of a licence, the licensee will then be required to obtain full approval of their gambling equipment and their internal control system (ICS). All gambling equipment – including random number generators and all relevant software and hardware - will be rigorously tested by an independent testing house to ensure compliance with the Commission's published technical standards. Four initial gambling equipment approvals were made in 2018.

An ICS is a system of administrative controls and procedures used by a licensee when operating eGambling. Each ICS should be designed to provide:

- administrative control;
- accounting and financial control;
- controls over the operation of customer accounts and player funds;
- safeguards in relation to the security of the licensees systems;
- comprehensive and appropriate AML/CFT procedures;
- procedures for identifying fraudulent, problem or underage gambling.

Six initial ICS approvals were made in 2018 of which four were full approvals and two were conditional.

#### **INSPECTIONS**

It is an important element of the regulatory regime that active licensees are inspected on a regular basis to ensure that they are operating in full compliance with the Commission's regulations and guidelines, and that they adhere to the procedures set out in their internal control systems. Licensees can generally expect to be inspected once a year, however an inspection can be instigated at any time where the Commission has concerns regarding a licensee's ownership or operations.

The inspection team will closely examine a broad range of the licensee's operations, including:

- corporate structures, staffing and staff training;
- financial reporting;
- player registration, verification and associated banking procedures;
- anti-money laundering / combating financing of terrorism (AML/CFT) procedures;
- game fairness and player protection;
- security policies and procedures;
- operation of approved games and gaming equipment.

Following an inspection, a full report is prepared which will address any issues arising which need attention. Where serious issues arise, a further inspection or a formal sanction may be required.

During 2018, the compliance team carried out 37 inspections. In the main these demonstrated a high level of regulatory compliance by licensees and reaffirmed the importance of active operational controls.



#### SPECIAL INVESTIGATIONS

The Commission has the power to conduct a special investigation of a licensee at any time. This may be deemed necessary to confirm or review a licensee's operation, or where there are concerns regarding operational issues. While some of these may be conducted by visiting the licensee's premises, they can also be carried out remotely. The findings from a special investigation may lead to a speedy resolution of any underlying causes for concern, or in some instances the issuance of further sanctions. A special investigation instigated in 2017 was closed in March 2018. A special investigation which commenced in 2018 was concluded by November 2018.

#### **SANCTIONS**

The Commission has a range of sanctions at its disposal including financial penalties and, for the most serious regulatory breach, suspension or revocation of a licence or certificate. The Commission can also issue a "proposal to rectify" which can then be followed by a "direction to rectify" – in other words, instructions that the regulatory breach must be rectified within a specified time. In 2018 one rectification proposal was issued, followed by a rectification notice.

Where a breach of the regulations continues or becomes more serious, a regulatory hearing may be called as an opportunity for the licence or certificate holder to make representations and present their case to the Commission. There were no sanctions issued or regulatory hearings called during 2018.

#### SEGREGATION OF PLAYER FUNDS

The implementation of the Alderney eGambling (Amendment) Regulations, 2012 impacted upon licensee financial reporting when it took full effect in 2013. Reporting requirements were revised to obtain information necessary to monitor compliance.

The amendment to the Regulations requires Category 1 eGambling licensees to segregate funds standing to the credit of customers in a separate bank account held solely for that purpose. In certain circumstances the licensee may be required to provide a binding guarantee from their parent company or ultimate beneficial owner.

Licensees are required to submit quarterly financial reports and monthly operational reports covering matters such as player activity, suspicious transactions, reversed transactions, and manual adjustments to customer funds. These are closely reviewed by the Commission, with any potentially contentious issues being flagged for further consideration. Licensees are also required to carry out a fully independent financial audit each year and to submit their audited accounts to the Commission. This requirement provides general assurance that operators have sufficient resources to continue operations for at least three months, in addition to segregating all customer funds. The Commission must be satisfied that acceptable arrangements to satisfy this requirement are in place before the licensee can gain approval for full activation of their operations.



#### TRAINING AND INFORMATION SESSIONS

In October 2018 an AML/CFT training and information session was held for licensees. This was the eleventh such session organised by the Commission and is now a regular fixture in the Commission's calendar. Representatives from newly operational licensees are required to attend; representatives from all other licensees are invited to attend on a voluntary basis. The meeting was attended by 59 delegates from 31 licensees. The Commission welcomes the importance licensees place upon this subject. The day provides a valuable opportunity for licensees' Money Laundering Reporting Officers (MLRO's) to meet with their peers and representatives of the Guernsey Financial Intelligence Service.

### **Technical Activity**

One of the ways by which the Commission seeks to ensure that all eGambling is conducted fairly is by requiring full approval of each licensee's gambling equipment, both hardware and software. The licensee's gambling equipment including random number generators and all relevant software and hardware will be rigorously tested by an independent testing house to ensure operational worth and game fairness.

Following such approval, the Commission then aims to control any significant subsequent changes using an automated change control system which allows licensees to enter and upload relevant information using a secure online portal. This system stores detailed information on licensees' approved games and is easier for licensees to use. The greater clarity of the information processed also ensures a significant increase in operational efficiency. There were 8,467 new games and gambling equipment approvals processed in 2018 (2017, 8,106).

A Multi-Jurisdiction Testing Framework was formed in 2015 under the auspices of the International Association of Gaming Regulators Working Group with the Isle of Man, Denmark and the United Kingdom. Within this the Commission continues to work towards harmonising testing requirements. This increases the speed at which games can be approved for release as well as minimising costs and regulatory duplication.

# **Alderney Gambling Control Commission Financial Statements as at 31 December 2018**

### Statement of the Commissioners' Responsibilities

The Commissioners of the Alderney Gambling Control Commission (the "Commission") acknowledge that they are responsible for preparing financial statements for each financial year which give a true and fair view of the state of affairs of the Commission and of the profit or loss of the Commission for that period. In preparing those financial statements the Commission is required to:

- select suitable accounting policies and apply them consistently;
- make judgements and estimates that are reasonable and prudent;
- state whether applicable accounting standards have been followed subject to any material departures disclosed and explained in the financial statements;
- assess the Commission's ability to continue as a going concern disclosing as applicable, matters related to going concern; and
- use the going concern basis of accounting unless they either intend to liquidate the Commission or to cease operations, or have no realistic alternative but to do so.

The Commissioners are responsible for keeping proper accounting records which disclose with reasonable accuracy at any time the financial position of the Commission. They are also responsible for safeguarding the assets of the Commission and hence for taking reasonable steps for the prevention and the detection of fraud and other irregularities.

The following persons served as Commissioners during the year under review and up to the date of this report:

- Lord Richard Faulkner (Chairman);
- Mr Christopher Moger QC;
- Dr Isabel Picornell;
- Mr Jeremy Thompson;

The Commissioners are responsible for the maintenance and integrity of the corporate and financial information included on the Commission's website, and for the preparation and dissemination of financial statements. Legislation in Guernsey governing the preparation and dissemination of financial statements may differ from legislation in other jurisdictions. Legislation in Guernsey governing the preparation and dissemination of financial statements may differ from legislation in other jurisdictions.

# Independent Auditor's Report to the Commissioners of Alderney Gambling Control Commission

#### **OUR OPINION IS UNMODIFIED**

We have audited the financial statements (the "Financial Statements") of Alderney Gambling Control Commission (the "Commission"), which comprise the statement of financial position as at 31 December 2018, the statement of comprehensive income for the year then ended, and notes, comprising significant accounting policies and other explanatory information.

In our opinion, the accompanying financial statements:

- give a true and fair view of the financial position of the Commission as at 31 December 2018, and of the Commission's financial performance for the year then ended;
- are prepared in accordance with United Kingdom Accounting Standards, including Section 1A of FRS 102 The Financial Reporting Standard applicable in the UK and Republic of Ireland.

#### BASIS FOR OPINION

We conducted our audit in accordance with International Standards on Auditing (UK) (ISAs (UK)) and applicable law. Our responsibilities are described below. We have fulfilled our ethical responsibilities under, and are independent of the Commission in accordance with, UK ethical requirements including FRC Ethical Standards. We believe that the audit evidence we have obtained is a sufficient and appropriate basis for our opinion.

# WE HAVE NOTHING TO REPORT ON GOING CONCERN

We are required to report to you if we have concluded that the use of the going concern basis of accounting is inappropriate or there is an undisclosed material uncertainty that may cast significant doubt over the use of that basis for a period of at least twelve months from the date of approval of the Financial Statements. We have nothing to report in these respects.

#### OTHER INFORMATION

The Commissioners are responsible for the other information. The other information obtained at the date of this auditor's report is the Statement of Commissioners' Responsibilities, but does not include the financial statements and our auditor's report thereon.

Our opinion on the financial statements does not cover the other information and we do not express any form of assurance conclusion thereon.

In connection with our audit of the financial statements, our responsibility is to read the other information and, in doing so, consider whether the information is materially inconsistent with the financial statements or our knowledge obtained in the audit, or otherwise appears to be materially misstated.

If, based on the work we have performed on the other information obtained prior to the date of this auditor's report, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.



# Independent Auditor's Report to the Commissioners of Alderney Gambling Control Commission (continued)

#### RESPECTIVE RESPONSIBILITIES

#### COMMISSIONERS' RESPONSIBILITIES

As explained more fully in their statement set out on page 17, the Commissioners are responsible for: the preparation of the Financial Statements including being satisfied that they give a true and fair view; such internal control as they determine is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error; assessing the Commission's ability to continue as a going concern, disclosing, as applicable, matters related to going concern; and using the going concern basis of accounting unless they either intend to liquidate the Commission or to cease operations, or have no realistic alternative but to do so.

#### **AUDITOR'S RESPONSIBILITIES**

Our objectives are to obtain reasonable assurance about whether the Financial Statements as a whole are free from material misstatement, whether due to fraud or error, and to issue our opinion in an auditor's report. Reasonable assurance is a high level of assurance, but does not guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the Financial Statements.

A fuller description of our responsibilities is provided on the FRC's website at www.frc.org.uk/auditorsresponsibilities.

# THE PURPOSE OF THIS REPORT AND RESTRICTIONS ON ITS USE BY PERSONS OTHER THAN THE COMMISSIONERS AS A BODY

This report is made solely to the Commissioners, as a body, in accordance with Schedule 1 of The Gambling (Alderney) Law, 1999. Our audit work has been undertaken so that we might state to the Commissioners those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Commission and the Commissioners as a body, for our audit work, for this report, or for the opinions we have formed.

KMA Chanel Wands Limited

KPMG Channel Islands Limited Chartered Accountants, Guernsey

25 March 2019

# **Statement of Financial Position** as at 31 December 2018

	Note	2018 £	2017 £
Fixed assets			
Computer, office equipment & furniture		40,056	54,392
Leasehold		50,594	120,782
Web hosting		21,911	44,829
	3&4	112,561	220,003
Current assets			
Cash at bank and in hand	5	2,240,722	2,398,041
Prepayments		13,708	16,826
		2,254,430	2,414,867
Creditors: amounts falling due within one year	6	(615,729)	(733,913)
Net current assets		1,638,701	1,680,954
Total assets less current liabilities		1,751,262	1,900,957
Capital and reserves			
Retained surplus brought forward		1,900,957	1,938,148
Net (deficit) for the year		(149,695)	(37,191)
Retained surplus		1,751,262	1,900,957

The notes on pages 22 to 26 are an integral part of these accounts.

The financial statements on pages 16 to 26 were approved by Alderney Gambling Control Commission on 22 March 2019 and signed on its behalf by:

Lord Richard Faulkner

Chairman

# **Statement of Comprehensive Income** for the year ended 31 December 2018

	Note	2018 £	2017 £
Income			
Licence fees	3	4,885,500	4,432,500
Fees charged to clients	3	618,785	556,385
Bank interest		8,191	7,161
		5,512,476	4,996,046
Expenditure			
Staff costs	8	1,761,257	1,719,794
Commissioners' fees	7	120,783	117,952
Premises, furniture and equipment		78,825	83,560
Web hosting		88,286	77,685
Consultancy		11,217	7,480
Conferences and general travel		115,329	110,170
Postage, stationery and telephone		28,266	28,084
Administrative expenses		183,019	173,975
Depreciation	4	117,082	126,309
		2,504,064	2,445,009
Distributions during the year	10	3,158,107	2,588,228
Total comprehensive income for the year		(149,695)	(37,191)

All activities are derived from continuing activities. The Commission has no components of 'other comprehensive income'.

The notes on pages 22 to 26 form an integral part of these financial statements.

# Notes to the Financial Statements for the year ended 31 December 2018

#### 1. Reporting Entity

The Alderney Gambling Control Commission (AGCC) is a regulatory body established in 2000 and governed by The Gambling (Alderney) Law, 1999. The principle activity of the Alderney Gambling Control Commission is to regulate eGambling activities in line with The Gambling (Alderney) Law, 1999, (the "Gambling law").

#### 2. Basis of Preparation

These financial statements give a true and fair view and were prepared in accordance with Section 1A of Financial Reporting Standard 102, The Financial Reporting Standard applicable in the UK and Republic of Ireland ("FRS 102") and are in line with the Gambling law.

The income in the financial statements is collected by the Commission on behalf of the States of Alderney. After deduction of the expenses incurred and working capital required to fund the Commission the surplus is transferred to the States of Alderney.

The financial statements are prepared on the historical cost basis.

The financial statements are prepared in sterling which is the functional currency of the Commission. The Commission consider sterling as the currency that most faithfully represents the economic effects of the underlying transactions, events and conditions.

#### 3. Significant Accounting Policies

#### Licence and certificate fees

Under the terms of The Alderney e-Gambling Ordinance, 2009, licences and certificates granted by the Commission are valid for an indefinite period. A non-refundable licence or certificate fee is payable on issue of the licence or certificate and in advance of each anniversary of the issue of the licence or certificate. The licence and certificate fees are recognised in the Statement of Comprehensive Income on an annual basis on the anniversary on which the licence was granted.

#### Fees charged to clients

Fees charged to clients are incurred on an accruals basis as services are delivered such as investigation/inspection. As at the year end, there are no outstanding fees (2017: £nil).

#### Expenses

Expenses are accounted for on an accruals basis.

#### Tangible Fixed Assets

Tangible fixed assets are stated at cost less accumulated depreciation and impairment losses. The cost of an item of property, plant and equipment comprises its purchase price including transaction costs and trade discounts and rebates. It also includes costs directly attributable to bringing it to the location and condition necessary for it to operate as intended. The Commission assesses at each reporting date whether tangible fixed assets are impaired.

Depreciation is charged to the Statement of Comprehensive Income on a straight line basis over the estimated useful lives of each part of a tangible asset. The estimated useful lives are as follows:

<ul> <li>Furniture and equipment</li> </ul>	4 years
<ul> <li>Computer hardware and</li> </ul>	
operating systems	3 years
<ul> <li>Web hosting hardware and</li> </ul>	
operating systems	3 years
• Leasehold refurbishment (2008)	10 years
<ul> <li>Leasehold refurbishment (2012)</li> </ul>	11 years



The depreciation methods, useful lives and residual values are reviewed if there is an indication of a significant change since the last annual reporting in the pattern by which the AGCC expects to consume an asset's future economic benefits.

The basis for choosing the useful life of the leasehold is the length of the operating lease on the office premises.

#### Judgements and Estimates

In preparing these financial statements, the Commission has made judgements, estimates and assumptions that effect the application of accounting policies and the reported amounts of assets, liabilities, income and expenses. Actual results may differ from these estimates.

#### a) Judgements

Leases entered into have been classified as operating leases dues to the leases being for only a limited part of the properties useful economic life and do not transfer ownership or significant risk to the lessee.

Estimates and underlying assumptions are reviewed on an ongoing basis. Revision to estimates are recognised prospectively.

#### Financial instruments

- a) Basic financial instruments
  - i) Trade and other debtors / creditors Trade and other debtors are recognised initially at transaction price less attributable transaction costs. Trade and other creditors are recognised initially at transaction price plus attributable transaction costs. Subsequent to initial recognition they are measured at amortised cost using the effective interest method, less any impairment losses in the case of trade debtors.
  - ii) Cash and cash equivalents
     Cash and cash equivalents comprise cash
     balances and call deposits and petty cash.

#### b) Derecognition

The Commission derecognises a financial asset when the contractual rights to the cash flows from the asset expire, or it transfers the rights to receive the contractual cash flows in a transaction in which substantially all the risks and rewards of ownership of the financial asset are transferred or in which the Commission neither transfers nor retains substantially all of the risks and rewards of ownership and does not retain control of the financial asset.

On derecognition of a financial asset, the difference between the carrying amount of the asset (or the carrying amount allocated to the portion of the asset that is derecognised) and the consideration received (including any new asset obtained less any new liability assumed) is recognised in the Statement of Comprehensive Income. Any interest in such transferred financial assets that is created or retained by the Commission is recognised as a separate asset or liability. The Commission derecognises a financial liability when its contractual obligations are discharged, cancelled, or expire.



4. Fixed assets				
	Equipment		Web	
	& Furniture	Leasehold	Hosting	Total
	£	£	£	£
Cost				
At 1 January 2018	396,603	645,936	418,076	1,460,615
Additions	9,641	_	_	9,641
At 31 December 2018	406,244	645,936	418,076	1,470,256
Depreciation				
At 1 January 2018	342,211	525,155	373,247	1,240,613
Charge for year	23,977	70,187	22,918	117,082
At 31 December 2018	366,188	595,342	396,165	1,357,695
Net book value				
At 31 December 2018	40,056	50,594	21,911	112,561
At 31 December 2017	54,392	120,781	44,829	220,003
5. Cash at bank and in hand				
			2018	2017
			£	£
Business reserve account			369,651	545,459
Applicant and Licensee deposit a	ccount		609,987	653,906
Treasury accounts			1,004,926	1,000,017
Current account			256,141	198,520
Petty cash			17	139
			2,240,722	2,398,041

The Commission employs the use of a NatWest credit card facility for £54,000. Any use of this facility is paid off in full on a monthly basis. There was no amount owed at the year end (2017: £nil).



#### 6. Creditors: amounts falling due within one year

	2018	2017
	£	£
	F10.010	505.077
Refundable deposits	512,613	525,877
Creditors and accruals	103,116	208,036
	615,729	733,913

Refundable deposits are held against the costs of investigating applicants and inspecting licensees and may be refunded in whole or in part.

#### 7. Commissioners' fees

In accordance with the Gambling Law, the States of Alderney ultimately meets the fees and expenses of the Commissioners, including the Chairman.

#### 8. Staff costs

Included in the staff costs are pension contributions. A defined contributions pension scheme, together with life assurance cover, is provided for employees. The scheme is administered by Gower Limited in Guernsey and was started in May 2002. The scheme requires employees to contribute 6% of gross salary to the scheme and the Commission contributes a minimum 7.5% of gross salary to the scheme on the employees' behalf. The annual pension contribution of £141,338 (2017: £155,119) is included in staff costs. At the year-end there were no prepaid or outstanding contributions (2017: £nil).

During the year the average number of employees was 18 (2017: 18).

#### 9. Operating lease

The Commission entered into a ten year operational lease on the office property in Alderney, commencing in April 2008, on 21 February 2014 the lease was extended to March 2023. The property remains in the ownership of the States of Alderney.

The rental amounts for 2018 charged to the Income statement and included in premises, furniture and equipment expenditure were £49,393 (2017: £48,239).

The Commission is committed under the lease to make payments of the £36,000 per year at the inception of the lease. Subsequent to the inception date, the lease payments are based on the prior year annual rent plus any RPI increase. The lease is subject to review in the fifth year, until the end of the lease (March 2023).

Non-cancellable operating lease rentals are payable as follows:

	2018	2017	
	£	£	
Less than 1 year	49,393	48,239	
Between 1 and 5 years	214,036	241,195	
More than 5 years	0	12,027	

Future minimum lease payments are based on the actual rental expense in the year. There will be additional costs for RPI increases.



#### 10. Transfers to the States of Alderney

During 2018 the States of Alderney received transfers from the retained surplus of £3,158,107 (2017: £2,588,228).

#### 11. Guernsey Income Tax

The Commission is not subject to Guernsey Income Tax.

#### 12. Subsequent events

The Commission concluded that there were no subsequent events that require disclosure in the financial statements.

### **Statistics**



	2018	2017	2016	2015	2014	2013
Number of licensees	53	56	57	54	53	52
New licences issued	Cat 1 3 Cat 2 3 C1AC 2 C2AC 4 Total new 8	Cat 1 5 Cat 2 4 C2AC 3 Total new 9	Cat 1 3 Cat 2 3 C2AC 3 Total new 5	Cat 1 2 Cat 2 2 C2AC 3 Total new 7	Cat 1 8 Cat 2 8 C2AC 4 Total new 9	Cat 1 4 Cat 2 4 C2AC 1 Total new 6
No. licence appns refused	0	0	0	0	0	0
ICS Initial approvals	6	6	5	5	8	11
Inspections	37	36	38	39	51	45
Licensee/Compliance staff ratio	6:1	6:1	6:1	5:1	5:1	6:1
Special investigations	1	1	1	0	4	2
Sanctions and AML/CFT remedial measures	85	35	50	47	90	78
Revocations	0	0	0	0	1	0
STR's copied	1,103 in total 1,078 eCasino 25 eGambling	320 in total 288 eCasino 32 eGambling	213 in total 165 eCasino 48 eGambling	122 in total 77 eCasino 45 eGambling	87 in total 78 eCasino 9 eGambling	94 in total 81 eCasino 13 eGambling
STR's submitted	0	0	1	1	4	1
Training events	1	1	1	1	1	1

#### NOTE

Information regarding the composition of the Commission and staff at the Commission is updated in real time on the Commission's website.

Accordingly this information is no longer published in the Commission's annual report and financial statements. In addition a full list of licensees and certificate holders can be found on the Commission's website.

The Commission's website can be found at www.gamblingcontrol.org

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